

118TH CONGRESS  
1ST SESSION

# H. R. 5367

To amend the Small Business Act to make improvements to the Small Business Development Center Program, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 8, 2023

Mr. GOLDEN of Maine (for himself and Ms. VELÁZQUEZ) introduced the following bill; which was referred to the Committee on Small Business

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## A BILL

To amend the Small Business Act to make improvements to the Small Business Development Center Program, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Small Business Devel-  
5 opment Centers Improvement Act of 2023”.

6 **SEC. 2. USE OF AUTHORIZED ENTREPRENEURIAL DEVEL-**  
7 **OPMENT PROGRAMS.**

8 (a) IN GENERAL.—The Small Business Act (15  
9 U.S.C. 631 et seq.) is amended—

1 (1) by redesignating section 49 as section 50;

2 and

3 (2) by inserting after section 48 the following

4 new section:

5 **“SEC. 49. USE OF AUTHORIZED ENTREPRENEURIAL DEVEL-**  
6 **OPMENT PROGRAMS.**

7 “(a) EXPANDED SUPPORT FOR ENTREPRENEURS.—

8 “(1) IN GENERAL.—Notwithstanding any other  
9 provision of law and except as provided in paragraph  
10 (3), the Administrator—

11 “(A) shall only deliver entrepreneurial de-  
12 velopment services, entrepreneurial education,  
13 or support for the development and mainte-  
14 nance of the Regional Innovation Clusters Pro-  
15 gram (or similar business training services)  
16 through a program of the Administration that  
17 was established before the date of the enact-  
18 ment of this section; and

19 “(B) may not establish a program after  
20 the date of the enactment of this Act to provide  
21 such services, education, or support without ex-  
22 plicit authority provided by an Act of Congress.

23 “(2) NOTIFICATION.—The Administrator shall  
24 notify Congress before providing any services, edu-  
25 cation, or support described in paragraph (1)(A).

1           “(3) EXCEPTION.—This section does not apply  
2           to services provided to assist small business concerns  
3           owned by an Indian tribe (as such term is defined  
4           in section 8(a)(13)).

5           “(b) ANNUAL REPORT.—The Administrator shall in-  
6           clude in the annual report required under section 10(a)  
7           the following information:

8           “(1) A list of all covered activities undertaken  
9           through a program of the Administration during the  
10          fiscal year preceding the date of the report, includ-  
11          ing—

12                  “(A) a description and operating details  
13                  for each such program and the covered activi-  
14                  ties conducted under each such program;

15                  “(B) operating circulars, manuals, notices  
16                  of awards, notices of funding opportunities, and  
17                  standard operating procedures for each such  
18                  program and the covered activities conducted  
19                  under each such program;

20                  “(C) a description of the process used to  
21                  provide awards for covered activities conducted  
22                  under each such program;

23                  “(D) a list of all recipients of awards  
24                  under each such program, contractors, and ven-  
25                  dors (including organization name and location)

1 and the amount of awards provided during the  
2 fiscal year preceding the date of the report for  
3 such programs and activities performed under  
4 such programs;

5 “(E) the total amount of funding obligated  
6 for each such program and the covered activi-  
7 ties conducted under each such program for the  
8 fiscal year preceding the date of the report; and

9 “(F) the names and titles of the individ-  
10 uals responsible for carrying out each such pro-  
11 gram.

12 “(2) COVERED ACTIVITY DEFINED.—In this  
13 subsection, the term ‘covered activity’ means entre-  
14 preneurial development services, entrepreneurial edu-  
15 cation, or support for the development and mainte-  
16 nance of the Regional Innovation Clusters Program  
17 (or similar business training services).”.

18 (b) APPLICABILITY.—Subsection (b) of section 49 of  
19 the Small Business Act (15 U.S.C. 639), as added by this  
20 section, shall apply with respect to the first annual report  
21 required under section 10(a) of such Act (15 U.S.C.  
22 639(a)) after October 1, 2023.

1 **SEC. 3. DATA COLLECTION BY THE SMALL BUSINESS DE-**  
2 **VELOPMENT CENTER ASSOCIATION, WOM-**  
3 **EN'S BUSINESS CENTERS, AND SCORE.**

4 (a) IN GENERAL.—Section 21(a)(3)(A) of the Small  
5 Business Act (15 U.S.C. 648(a)(3)(A)) is amended—

6 (1) by striking “as provided in this section  
7 and” and inserting “as provided in this section,”;  
8 and

9 (2) by inserting before the period at the end the  
10 following: “, and (iv) governing data collection ac-  
11 tivities related to applicants receiving grants under  
12 this section”.

13 (b) WORKING GROUP TO IMPROVE DATA COLLEC-  
14 TION.—

15 (1) ESTABLISHMENT.—The Administrator of  
16 the Small Business Administration shall establish a  
17 group to be known as the “Data Collection Working  
18 Group” consisting of—

19 (A) entrepreneurial development grant re-  
20 cipients;

21 (B) associations and organizations rep-  
22 resenting such recipients;

23 (C) contractors that handle data systems  
24 for women’s business centers (as described  
25 under section 29 of the Small Business Act (15  
26 U.S.C. 656)), small business development cen-

1           ters (as defined in section 3 of such Act (15  
2           U.S.C. 632)), and chapters of the Service Corps  
3           of Retired Executives (established under section  
4           8(b)(1)(B) of such Act (15 U.S.C.  
5           637(b)(1)(B))); and

6                   (D) officials from the Small Business Ad-  
7           ministration.

8           (2) RESPONSIBILITIES.—The Data Collection  
9           Working Group shall—

10                   (A) determine the best methods for con-  
11           ducting data collection activities for the Small  
12           Business Development Center Program, wom-  
13           en’s business centers, and chapters of the Serv-  
14           ice Corps of Retired Executives; and

15                   (B) develop recommendations to create or  
16           revise existing systems dedicated to data collec-  
17           tion for the Small Business Development Cen-  
18           ter Program, women’s business centers, and  
19           chapters of the Service Corps of Retired Execu-  
20           tives.

21           (3) REPORT.—Not later than the end of the  
22           180-day period beginning on the date of the enact-  
23           ment of this Act, the Data Collection Working  
24           Group shall issue a report to the Committee on  
25           Small Business of the House of Representatives and

1 the Committee on Small Business and Entrepre-  
2 neurship of the Senate containing the findings and  
3 determinations of the Data Collection Working  
4 Group pursuant to paragraph (2), including—

5 (A) the recommendations developed under  
6 paragraph (2)(B); and

7 (B) a proposed plan for the Administrator  
8 of the Small Business Administration to imple-  
9 ment such recommendations.

10 **SEC. 4. MARKETING OF SERVICES.**

11 Section 21 of the Small Business Act (15 U.S.C.  
12 648), as amended by section 14, is further amended by  
13 adding at the end the following:

14 “(q) NO PROHIBITION OF MARKETING OF SERV-  
15 ICES.—An applicant receiving a grant under this section  
16 may use up to 10 percent of program funds to market  
17 and advertise the services of such applicant to individuals  
18 and small business concerns.”.

19 **SEC. 5. FEES FROM PRIVATE PARTNERSHIPS.**

20 Section 21(a)(3) of the Small Business Act (15  
21 U.S.C. 648(a)(3)) is amended by adding at the end the  
22 following:

23 “(D) FEES FROM PRIVATE PARTNERSHIPS AND  
24 COSPONSORSHIPS.—A small business development  
25 center that participates in a private partnership or

1 cosponsorship, in which the Administrator or des-  
2 ignee of the Administrator also participates, may  
3 collect fees or other income related to the operation  
4 of such private partnership or cosponsorship.”.

5 **SEC. 6. EQUITY FOR SMALL BUSINESS DEVELOPMENT CEN-**  
6 **TERS.**

7 Subclause (I) of section 21(a)(4)(C)(v) of the Small  
8 Business Act (15 U.S.C. 648(a)(4)(C)(v)(I)) is amended  
9 to read as follows:

10 “(I) IN GENERAL.—Of the amounts made  
11 available in any fiscal year to carry out this sec-  
12 tion, not more than \$600,000 may be used by  
13 the Administration to pay expenses enumerated  
14 in subparagraphs (B) through (D) of section  
15 20(a)(1).”.

16 **SEC. 7. CONFIDENTIALITY REQUIREMENTS.**

17 Section 21(a)(7)(A) of the Small Business Act (15  
18 U.S.C. 648(a)(7)(A)) is amended—

19 (1) by striking “or telephone number” and in-  
20 sserting “, telephone number, or email address”; and

21 (2) by inserting “, or the nature or content of  
22 such assistance, to any State, local, or Federal agen-  
23 cy, or to any third party” after “receiving assistance  
24 under this section”.

1 **SEC. 8. LIMITATION ON AWARD OF GRANTS TO SMALL**  
2 **BUSINESS DEVELOPMENT CENTERS.**

3 (a) IN GENERAL.—Section 21 of the Small Business  
4 Act (15 U.S.C. 648), as amended by this Act, is further  
5 amended—

6 (1) in subsection (a)(1)—

7 (A) by striking “any women’s business  
8 center operating pursuant to section 29,”;

9 (B) by striking “or a women’s business  
10 center operating pursuant to section 29”; and

11 (C) by striking “and women’s business  
12 centers operating pursuant to section 29”; and

13 (2) by adding at the end the following:

14 “(r) LIMITATION ON AWARD OF GRANTS.—Except  
15 for institutions of higher education (as defined in section  
16 101 of the Higher Education Act of 1965 (20 U.S.C.  
17 1001), and notwithstanding any other provision of law, the  
18 Administrator may not award a grant or contract to, or  
19 enter into a cooperative agreement with, an entity under  
20 this section unless that entity—

21 “(1) received a grant or contract from, or en-  
22 tered into a cooperative agreement with, the Admin-  
23 istrator under this section before the date of the en-  
24 actment of this subsection; and

25 “(2) seeks to renew such a grant, contract, or  
26 cooperative agreement after such date.”.

1 (b) **RULE OF CONSTRUCTION.**—The amendments  
2 made by this section may not be construed as prohibiting  
3 a women’s business center (as described under section 29  
4 of the Small Business Act) from receiving a subgrant from  
5 an entity receiving a grant under section 21 of the Small  
6 Business Act.

7 **SEC. 9. MANAGEMENT OF PROGRAM ACTIVITIES.**

8 Section 21(a)(3) of the Small Business Act (15  
9 U.S.C. 648(a)(3)), as amended by section 5, is further  
10 amended—

11 (1) in the matter preceding subparagraph (A),  
12 by striking “upon, with full participation of both  
13 parties,” and inserting “upon with the full participa-  
14 tion of all parties (including the association author-  
15 ized in subparagraph (A)), and carried out”;

16 (2) in subparagraph (A), by striking “and de-  
17 velop” and inserting “and negotiate the development  
18 of”; and

19 (3) in subparagraph (C)—

20 (A) by striking “Whereas”;

21 (B) by inserting “Program” after “Cen-  
22 ter”;

23 (C) by striking “National” and inserting  
24 “national”; and

1 (D) by moving such subparagraph 2 ems  
2 to the left.

3 **SEC. 10. AUTHORIZATION OF APPROPRIATIONS FOR FOR-**  
4 **MULA GRANTS RECEIVED BY STATES.**

5 Section 21(a)(4)(C) of the Small Business Act (15  
6 U.S.C. 648(a)(4)(C)) is amended—

7 (1) in clause (vii), by striking “this subpara-  
8 graph—” and all that follows through the period at  
9 the end and inserting “this subparagraph  
10 \$175,000,000 for each of fiscal years 2024 through  
11 2027.”; and

12 (2) in clause (viii)—

13 (A) by striking “shall reserve not less than  
14 \$1,000,000” and inserting “shall reserve not  
15 more than \$2,000,000”; and

16 (B) by striking “shall not exceed  
17 \$100,000” and inserting “shall not exceed  
18 \$200,000”.

19 **SEC. 11. REQUIREMENTS RELATING TO MATCHING FUNDS.**

20 Section 21(a)(4)(A) of the Small Business Act (15  
21 U.S.C. 648(a)(4)(A)) is amended by adding at the end the  
22 following new sentence: “Such matching funds shall be  
23 evidenced by good faith assertions from the applicant, and  
24 the expenditure of matching funds shall not be made a  
25 prerequisite of the reimbursement of Federal funds, not-

1 withstanding the final reconciliation payment for the close-  
2 out of each award.”.

3 **SEC. 12. CONTRACT PREREQUISITES.**

4 Section 21(a)(5)(B) of the Small Business Act (15  
5 U.S.C. 648(a)(5)(B)) is amended by adding at the end  
6 the following: “If the Associate Administrator fails to  
7 issue a determination of an approval for a contract within  
8 10 days after receipt of a request for such determination,  
9 such contract shall be deemed to be approved.”.

10 **SEC. 13. DUTIES OF THE ASSOCIATE ADMINISTRATOR FOR**  
11 **SMALL BUSINESS DEVELOPMENT CENTERS.**

12 Section 21(h)(2) of the Small Business Act (15  
13 U.S.C. 648(h)(2)) is amended by adding at the end the  
14 following new subparagraph:

15 “(C) **MARKETING.**—The Associate Admin-  
16 istrator for Small Business Development Cen-  
17 ters shall market and advertise the Small Busi-  
18 ness Development Center Program and partici-  
19 pants in such Program as a resource available  
20 to any Federal program providing assistance to  
21 small business concerns.”.

1 **SEC. 14. ANNUAL REPORT ON ENTREPRENEURIAL DEVELOP-**  
2 **MENT ACTIVITIES.**

3 Section 21 of the Small Business Act (15 U.S.C. 648)  
4 is amended by adding at the end the following new sub-  
5 section:

6 “(p) SMALL BUSINESS DEVELOPMENT CENTERS AN-  
7 NUAL REPORT.—Beginning on the first December 1 after  
8 the date of the enactment of this subsection, the Adminis-  
9 trator shall annually submit to the Committee on Small  
10 Business of the House of Representatives and the Com-  
11 mittee on Small Business and Entrepreneurship of the  
12 Senate a report on the entrepreneurial development activi-  
13 ties undertaken during the fiscal year preceding the date  
14 of the report through the Small Business Development  
15 Center Program (in this subsection referred to as the  
16 ‘Program’), including—

17 “(1) the total number of hours of counseling  
18 and training services provided through the Program;

19 “(2) to the extent practicable, the demographics  
20 of participants in the Program, which shall include  
21 the gender, race, and age of each such participant;

22 “(3) the number of participants in the Program  
23 who are veterans;

24 “(4) the number of new businesses started by  
25 participants in the Program;

1           “(5) to the extent practicable, the number of  
2 jobs created or retained with assistance from the  
3 Program;

4           “(6) to the extent practicable, the amount of  
5 capital secured by participants in the Program, in-  
6 cluding through loans and equity investment;

7           “(7) the number of participants in the Program  
8 receiving financial assistance, including the type and  
9 dollar amount, under a loan program of the Admin-  
10 istration;

11           “(8) an estimate of gross receipts, including (to  
12 the extent practicable) a description of any change  
13 in revenue, of small business concerns assisted  
14 through the Program;

15           “(9) the number of referrals of individuals  
16 counseled or trained through the Program to other  
17 resources and programs of the Administration;

18           “(10) the results of satisfaction surveys of par-  
19 ticipants in the Program, including a summary of  
20 any comments received from such participants; and

21           “(11) any recommendations by the Adminis-  
22 trator or the National Small Business Development  
23 Center Advisory Board (established under subsection

1 (i) to improve the delivery of services by the Pro-  
2 gram.”.

○